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United States Senate

COMMITTEE ON SMALL BUSINESS & ENTREPRENEURSHIP
WASHINGTON, DC 20510-6350

June 24, 2003

Dov S. Zakheim Under Secretary of Defense Comptroller and Chief Financial Officer 1100 Defense Pentagon Washington, DC 20301-1100

Michael W. Wynne Acting Under Secretary of Defense Acquisition, Technology and Logistics 3010 Defense Pentagon Washington, DC 20301-3010

Dear Mr. Zakheim and Mr. Wynne:

It has been brought to my attention that the Defense Contract Audit Agency (DCAA) is disallowing government contractors that have elected S Corporation tax treatment to recoup state taxes as reimbursable, allowable costs, while reimbursing larger C Corporations for such taxes. I have a number of concerns regarding the possible deleterious affect this decision could have on small businesses.

In Information Systems & Network Corp. v. United States, No. 98-663C, 265, 265-272(Fed. Cl. Nov. 30, 2000), the U.S. Court of Federal Claims found that the Federal Acquisition Regulations ("FAR") does, in fact, allow reimbursement of state taxes by contractors performing contracts as commercial organizations regardless of their tax elections. In the ruling, the court stated that, "Indeed, S Corporations are small businesses and their corporate structure is meant to help, not hinder, the growth and health of these businesses. It is the general intent of the FAR to aid and encourage small businesses as well."

Further, pursuant to the Regulatory Flexibility Act of (5 U.S.C. 601-612), the Department of Defense is required to prepare an analysis indicating how the agency's decision would affect smaller entities, particularly small businesses. I would like your assistance in reviewing this matter to determine whether it is permissible for the Department of Defense to reimburse S corporations performing government contracts for state taxes, as they do for larger C corporations. I am sure we can find a solution that will level the playing field for both C corporations and S corporations.

I look forward to working with you and your staff this important issue.

Sincerely,

ohn F Kerry